Oroville Facilities Relicensing Project

(FERC PROJECT NO. 2100)

SP-R9 Existing Recreation Use Study

October 25, 2002

1.0 Introduction/Background

This study will focus on determining existing recreation use within the Study Area. As required by the Federal Energy Regulatory Commission (FERC) this study will provide information necessary for other recreation studies, such as SP-R 8—Carrying Capacity. Current information on existing recreation use within the Study Area is included in Attachment A. These current sources of information will be used to identify previous trends in use, identify possible methods for collecting use data, and to note any shortcomings from previous studies.

2.0 Study Objective

The main objective of this study is to estimate existing project-related recreational use (both day use and overnight use). The study will estimate use at recreation facilities, dispersed recreation use areas, and will focus on activities within the Study Area.

3.0 Relationship to Relicensing/Need for the Study

This study is needed because FERC regulations require estimates of existing and future recreation use at the project, in terms of daytime and overnight visitation, as well as a description of the methods used to estimate use (Subpart F, Section 4.51 of 18 CFR). This study addresses Issue Statement R1—adequacy of existing project recreation facilities, opportunities, and access to accommodate current use and future demand, and the following specific Issues: RE 1, 2, 5-17, 19-39, 55, 56, 60, 64-83, 95, 96, 104, 105, 118-130, 132-145, 147, 150, and 151.

The most recent comprehensive use study was conducted in 1996 (Guthrie et al. 1997) by Chico State University. Researchers estimated visitor days and activity participation for 15 recreation areas. Both roving and fixed position vehicle counts were conducted. No visitation data were collected during low attendance months, nor was there any attempt made to validate observers' vehicle counts with traffic counter data. Rischbieter (2001) summarized traffic counter data for 1995-2000. This effort confirmed there is boating and camping use year-round.

4.0 Study Area

The Study Area includes Lake Oroville, the lands and waters within and adjacent to (within 1/4 mile) the FERC project boundary, and adjacent lands, facilities, and areas with a clear project nexus. Specific areas where use counts will most likely be conducted are listed below. These areas will be reviewed during a preliminary field visit to determine if there are any operational or logistical constraints that need to be considered. Use levels at Boat-In Campsites (BICs) will be addressed in SP-R7—Reservoir Boating Survey.

Campgrounds

Bidwell Canyon Campground Floating Campsites

Bloomer Cove Boat-In Campsite (BIC) Lime Saddle Campground

Bloomer Knoll BIC Lime Saddle Group Campground

Bloomer Point BIC Loafer Creek Campground

Bloomer Group BIC Loafer Creek Group Campground
Craig Saddle BIC Loafer Creek Horse Campground

Foreman Creek BIC Oroville Wildlife Area (OWA) (Larkin Road Camping Area)
Goat Ranch BIC North Thermalito Forebay RV "en route" Campground

Day Use Areas (DUAs)

Lake Oroville Visitor Center Saddle Dam DUA

Lime Saddle DUA

North Thermalito Forebay DUA

Bidwell Canyon DUA

South Thermalito Forebay DUA

Loafer Creek DUA Thermalito Afterbay DUA (off Highway 162)
Oroville Dam Overlook Area Thermalito Afterbay Wilbur Road DUA
Spillway DUA Thermalito Afterbay Larkin Road DUA

Burma Road and Lakeland Boulevard DUA

Riverbend DUA Oroville Wildlife Area

Boat Launches

Lime Saddle Boat Launch Area (BLA)

Foreman Creek Car-Top BLR

Loafer Creek BLA

Dark Canyon Car-Top BLR

Bidwell Canyon BLA

Stringtown Car-Top BLR

Enterprise Boat Launch Ramp (BLR)

Vinton Gulch Car-Top BLR

Nelson Bar Car-Top BLR

Thermalito Afterbay

South Thermalito Forebay North Thermalito Forebay

Diversion Pool-Burma Road and RR

Grade

Riverbend boat launch OWA

Other Recreational Facilities with Project Nexus

Lime Saddle Marina Bidwell Marina Floating Restrooms Aquatic Center

Brad P. Freeman Trail Feather River Hatchery

Lake Oroville State Recreation Area Clay Pit State Vehicular Recreation Area (SVRA)

(LOSRA) Hiking/Equestrian Trail Model Aircraft Flying Area

Diversion Pool OWA

Clay Pit Shooting Area

Dispersed use areas along the upstream and downstream reaches of the Feather River

5.0 General Approach

Task 1—Preparation for Field Work

This task will involve logistical preparation for the study including: preparation of data collection forms; setting up databases; finalizing field work logistics; preparation of survey protocols; field crew training; selection of stratified random sampling dates; coordination with facility operators; and preliminary site visits to assess conditions for the surveys. A user count survey protocol will be prepared. Prior to developing the protocol, methods used in past existing recreation use studies will be reviewed. A detailed implementation schedule is found in Attachment C.

Training Field Staff. A field coordinator will direct all work involving the field crew. He or she will spend the majority of his or her time in the field training and monitoring staff, helping with logistical issues, and occasionally collecting data as needed. Field staff will, as much as possible, be hired from regions in local proximity to the Study Area.

It is anticipated that a field crew of five to seven individuals will be trained to support all the recreation field studies. Field staff will be trained in data collection protocols in late winter or early Spring 2002.

Data QA/QC Procedures. The field coordinator will accompany the field staff on a selected number of visits to validate counts of cars, boats, trailers, visitors, etc. The field coordinator will also check the accuracy of data forms at end of each week. Once data sheets have been reviewed they will be entered into an Excel or Access database. This information will be analyzed and summarized. Persons-at-one-time (PAOT), a measure of peak use, will be estimated for holiday and non-holiday periods by site/use area. Visitation to Oroville recreation facilities will be measured in Visitor-Days.

Sampling Schedule. Table 1 shows a tentative schedule of the number of days the team will monitor use. During a 12 month period, use will be monitored for a total of 50 days at campgrounds, 43 days at day use sites, and 20 days at dispersed use sites. For sampling occurring at dispersed use sites, some summer season sampling days will probably be reallocated to other seasons. Counting boats and counting use at BICs is not included in this study; these tasks will be conducted as part of SP-R7.

On days that use is monitored, field staff will conduct a series of vehicle counts, including equipment (e.g., boat trailers), observe whether or not the facility in question is below, at, or exceeding capacity, and observe recreation activities in process. Manual traffic counts will be conducted periodically at sites that have traffic counters for validation purposes, and regularly at sites without traffic counters. These data will be used to estimate seasonal visitation (Task 2). Information on whether use exceeds capacity will be used to complete Tasks 3 and 4. Recreation activity information will be used to complete Task 5. A sample recreation use form is attached (Attachment B).

Table 1
Tentative Sampling Schedule for Monitoring Visitor Use

S		Day Use Areas							
Season	Developed	Dispersed	Camping area	Weekday/Weekend					
Spring 2002									
May	6	6	10	Weekends					
-Memorial Day Weekend	3	3	3	Only					
Subtotals	9	9	13						
Summer 2002									
June	2	2	2						
July	4	4	4	5 Weekdays					
-Independence Day	1	1	1	6 Weekend days					
August	4	4	4						
Subtotals	11	11	11						
Fall 2002									
September	2		2						
-Labor Day Weekend	3		3	3 Weekdays					
October	2		2	6 Weekend days					
November	2		2						
Subtotals	9		9						
Winter 2002-2003									
December	1		1						
January	1		1	337 1 1					
February				Weekends					
-Presidents' Day Weekend	3		3	Only					
March	1		1						
Subtotals	7		4						
Spring 2003									
April	4		4	4 Weekdays					
-Spring Break/Easter Weekend	3		3	3 Weekend days					
Subtotals	7		7						
Totals	43	20	43	50					

Task 2—Seasonal Visitation

This task will provide an estimate of day and overnight project-related annual recreation visitation to recreation sites and major recreation resources within the Study Area. Recreation visitation will be estimated in numbers of recreation visits (Visitor Days) during the recreation seasons for each recreation area. A

recreation visit (Visitor Day) is defined as a visit by one person to a recreation area for any portion of a single day.

Visitation will be estimated primarily by utilizing data from traffic counters located at each major recreation site, and by observations made regarding the average number of visitors per vehicle at each recreation site. It is assumed that the majority of use counts will be derived from California Department of Water Resources' (DWR's) traffic counter data. DWR has traffic counters in place at all major facilities. Traffic data will be obtained through a monthly systematic check of traffic counters to estimate weekday and weekend visitation rates.

DWR staff will read the counters during these intervals and keep a log sheet of the data. Once the traffic data have been obtained, the estimate of the number of visitors per vehicle will be used to determine total monthly use levels at each recreation site.

For areas where no traffic counters exist, anecdotal and/or secondary use information will be collected from on-site DWR project operators and/or DWR/California Department of Parks and Recreation (DPR) recreation facility managers or campground hosts. Occasional observational counts at these locations, depending on scheduling constraints and field crew availability, may also occur.

This information will be analyzed and summarized. Monthly and seasonal visitation numbers will be estimated by site or use area in number of visits (Visitor Days).

Task 3—Non-Holiday PAOT Use

To gather more specific information about the types of use occurring, vehicles will be observed at facility entrances with traffic counters on randomly selected days. Among areas receiving low use vehicles will be counted at one time during the day. Among areas receiving high use, two counts will be conducted to estimate turnover. This task will estimate people, vehicles and boat trailers, as well as the utilization (percentage of occupancy) of parking spaces, picnic units, overnight rental units, and campsites during peak use periods of non-holiday weekends. Dispersed fishing and day use will also be estimated at dispersed areas. The objective of this task is to determine if additional recreation facilities are needed in the Study Area based on the utilization of existing facilities and the use of informal recreational areas associated with the project. (Visitor activities will also be documented under Task 5.)

Non-holiday peak period PAOT use will be documented by researchers who will count the number of vehicles and boat trailers, as well as the number of occupied parking spaces, picnic units, and campgrounds at each site in the Study Area. Both weekends and weekdays will be sampled.

The number of occupied campsites will be obtained through secondary methods from site operators for preselected dates and timeframes. For locations where this information is not available, researchers will obtain the information on-site. Use counts at BICs will be addressed in SP-R7—Reservoir Boating Survey.

Table 1 shows the tentative sampling schedule. The schedule will involve collecting data primarily on weekends, since recreation use is typically highest during these times. However, during the Summer (Memorial Day to Labor Day) approximately the same amount of time will be spent collecting use data on weekends and weekdays. Researchers will travel by vehicle to each of the sites selected on a pre-selected random stratified date. Due to the large size of the Study Area, use will be documented at every site over a 2-day sampling period using multiple field staff. Selected sites will be sampled proportional to their use levels over the duration of the study. Day use sites will be sampled primarily during mid-afternoon periods, which are typically the times of maximum utilization. Some sites may be sampled earlier or later in the day based upon site-specific use patterns. Estimated maximum utilization times for each site will be determined based on conversations with site operators and/or during preliminary site visits.

At sites with traffic counters, researchers will also observe vehicles entering each site on randomly selected dates to assist in determining the average number of visitors in each vehicle. At sites without traffic counters, field staff will manually count vehicles each time they visit the site. This figure may be higher than the average group size per vehicle during non-peak times. Additionally, this will allow the team to validate the average group size information obtained by Guthrie et al. (1997). This information will be used to estimate seasonal visitation as outlined in Task 2.

For dispersed sites, vehicle counts at trailheads and estimated vehicle occupancy rates may be used to count and estimate visitors in hard to access areas. Four trail-counters (infrared) will be deployed among several points to count trail users (Spring through Fall). Counts at dispersed sites will not occur during winter.

This information will be analyzed and summarized. PAOT non-holiday visitation numbers will be estimated by season, and site or use area, in visits (Visitor Days).

Task 4—Holiday PAOT Use

This task will be identical to Task 3, except that it will focus on holidays. Task 3 only focuses on normal peak season times. Both weekdays and weekend time periods will be sampled. Holiday weekend use levels are important to document as they represent the maximum amount of use during the year at a recreation area. During summer, 4 holiday days will be sampled, 3 during the Memorial Day Weekend, and 1 on Independence Day. During Fall, 3 days will be sampled over the Labor Day Weekend. During Winter, 3 days will be sampled for Presidents' Day weekend, and during Spring 2003 3 days will be sampled during Easter holiday

period. Methods will be identical to those identified in Task 3. Information provided by this task will also be useful in SP-R8—Carrying Capacity.

Task 5—Recreation Activities

This task will estimate seasonal recreation activities occurring at each recreation site and major resource areas within the Study Area. This task also will estimate the number of visitors participating in various recreational activities. Activities for which use will be estimated will include those applicable categories used in the 5-year DPR Recreation Attitudes and Opinion Study. For example, urban park-related activities probably would not be included. Activity profile information will provide an instantaneous snapshot of the types and amounts of recreational activities occurring at each recreation site. Information from this task will be used to determine the total number of visitors participating in an activity and the percentage of the total number of visitors participating in an activity (percent basis).

The collection of these data over a representative sample of days at various locations will be used to accurately determine both total activity days and the average percentage of visitors participating in the various activities for the Study Area.

Task 6—Use Distribution

This task will provide a percent distribution of the amount of recreation use occurring within each primary project recreation area, such as Thermalito Forebay. Information from Tasks 2 through 5 will be used to generate this percentage. Once final visitation totals are calculated for each site (from Task 2), a total number of visits can be determined for the entire Study Area. Once this has been determined, data from each primary recreation area can then be compared to the total number of visits to determine the percentage of total Study Area use occurring at each primary recreation area.

Task 7—Draft Final Report Preparation

This task will analyze and summarize the results of Tasks 1 through 6 in a report and include a monitoring program. The Draft Final Report will describe the methods and results of the of each study tasks. The results of the study tasks will be presented in tabular and/or graphical form. In addition, the report will summarize recreation issues or conflicts identified as a result of completing the task.

6.0 Results and Products/Deliverables

Results

The study results will document existing recreation use levels and be used to develop a recreation plan for the study area. The results will be used as an input to SP-R8—Carrying Capacity, in particular, the physical site

capacity component. The results will also be used for input into SP-R12—Projected Recreation Use; and SP-R14—Assess Regional Recreation and Barriers to Recreation, allowing comparison of use levels at the Study Area and other comparable recreation areas within the region. Finally, results will be used to help develop SP-R17—Recreation Needs Analysis.

Products/Deliverables

The following products will be developed for this study:

- Interim Report
- Draft Final Report

7.0 Coordination and Implementation Strategy

This study will require coordination with SP-R8, SP-R12, SP-R13, SP-R14, and SP-R17.

Issues, Concerns, Comments Tracking and/or Regulatory Compliance Requirements

The results of the study will address Issue Statement R1—adequacy of existing project recreation facilities, opportunities, and access to accommodate current use and future demand. This study will address the following specific Issues: RE 1, 2, 5-17, 19-39, 55, 56, 60, 64-83, 95, 96, 104, 105, 118-130, 132-145, 147, 150, and 151.

8.0 Study Schedule

Data collection: May 2002 through April 2003.

Data analysis and report writing: May through July 2003.

Interim Report due: November 2002. Draft Final Report due: August 2003.

9.0 References

Guthrie, R., D. A. Penland, and E. Seagle. 1997. Lake Oroville State Recreation Area Recreational Use Study. Contract report prepared for DWR, Chico State University, Chico, CA.

Rischbieter, D. C.2001. Lake Oroville State Recreation Area Summary of Attendance Data, January 1995-2000. Technical Information Record ND-97-1.

Attachment A

Current information on Existing Recreation Use

Existing Information:

- 1. DWR Recreation Plan for Lake Oroville State Recreation Area
- 2. DPR Resource Management Plan and General Development Plan, Lake Oroville State Recreation Area
- 3. City of Oroville General Plan and Land Use Maps
- 4. Butte County General Plan
- 5. Oroville Wildlife Area Management Plan
- 6. Statewide Comprehensive Outdoor Recreation Plan
- 7. FERC Form 80
- 8. DPR Public Opinion on Outdoor Recreation in California
- 9. A Study of Boater Recreation On Lake Berryessa, CA
- 10. Poe Hydroelectric Project Recreation Studies
- 11. Lake Oroville State Recreation Area Recreational Use Study
- 12. DPR Lake Oroville Resource Inventory
- 13. Lake Oroville State Recreation Area, Statewide Resources Management Plan
- 14. Lake Oroville Attendance Figures
- 15. Lake Oroville State Recreation Area Trail Map
- 16. Lake Oroville State Recreation Area (LOSRA) Attendance Data Summaries (1995-2000)
- 17. Taxable sales by County and City, 1999
- 18. Resident Annual Hunting and Fishing License Sales by County, 1987-1997
- 19. Total Sales, Items, and Units Reported by License Year 1990-1999
- 20. Economic Contribution of Deer, Pronghorn antelope, and Sage Grouse Hunting to Northeastern California and Implications to the Overall "Value" of Wildlife
- 21. California Horsemens' Association Trail-Riding Logs. T.R.A.P.
- 22. Aquatic Center Attendance Logs (see Wade Hough)
- 23. DPR statistical reports (nearly annual since LOSRA)
- 24. LOSRA Recreation Plan
- 25. DPR and DWR Historical Recreation Plans (includes Bulletin 117-6)
- 26. FERC Orders and Correspondence Related to Oroville Facilities
- 27. National Whitewater Use Demand Studies (American Whitewater)
- 28. United States Geological Survey (USGS) Hydrologic Data by Water Year
- 29. Recreation Facilities Development Data at other DWR Facilities

- 30. US Sailing Statistical Data
- 31. Butte Sailing Club Turnouts
- 32. Sailing and Boating Safety Instruction Programs
- 33. ORAC Letters and Recommendations
- 34. 1st District Supervisor Beeler's Archives
- 35. LOSRA Trail Log Books
- 36. UC Report: Enviro-Horse Study (and Website)
- 37. CSU Sonoma: Economic Study of Equestrian Activity in Marin County

Attachment B

Existing Use Data Form

Lake Oroville Recreation Use Monitoring Form

Sta	aff Name: Date:						
	Veather Conditions:						
Loc	cation (circle one):						
1.	Thermalito Afterbay						
	Thermalito North Forebay						
3.	Thermalito South Forebay						
4.	Spillway Boat Ramp/Overflow Camping						
	Diversion Pool						
	Low flow channel of the Feather River						
	Car-Top boat launch areas (specify location)						
	Lake Oroville Visitor Center						
	Dam/Overlook Area						
	Bidwell Canyon						
	Loafer Creek						
	Lime Saddle						
	Nelson Bar						
	Vinton Gulch						
	Dark Canyon						
	Foreman Creek						
	Stringtown						
	Enterprise Area						
	Craig Area						
	Bloomer Primitive						
	Goat Ranch						
	Clay Pit SRVA						
	Oroville Wildlife Area						
	Shooting Area (Rabe Road)						
	Selected Primary Equestrian Trailheads (specify location)						
26.	Selected Primary Mountain Bike/Hiker Trailheads (specify location)						

TIME OF	VEHICLES			ACTIVITIES OBSERVED						CAMPING			
DAY	Vehicles	With trailers	Parking Capacity Level	Picnic	Swim	Relax	Bike/ Hike	Hunt	Rest	Equest.	Windsurf	Waterski	Tents
830	4	8	Below	0	0	0	0	0	0	0	0	0	0
1330	0	0	At	0	0	0	0	0	0	0	0	0	0
1730	0	0	Exceeded	0	0	13	0	0	0	0	0	0	2

Other Comments: